# 2001 DRAFTING REQUEST

# Assembly Amendment (AA-ASA1-SB55)

Wanted: As time permits  Identical to LRB: For: Assembly Republican Caucus  By/Representing: Raschka  This file may be shown to any legislator: NO  Drafter: nelsorp1  Addl. Drafters:  Subject: Courts - immunity liabity  Extra Copies: MGD, RLR  Submit via email: NO  Requester's email:  Pre Topic:  ARC:Raschka - AM1,  Topic:  Liability of drug dealers  Instructions:  See Attached  Drafting History:  Vers. Drafted Reviewed Typed Proofed Submitted Jacketed Requi  7? nelsorp1 wjackson 06/21/2001 06/21/2001  //I pgreensi 06/22/2001 //I pgreensi 06/22/2001 //I pgreensi 06/22/2001 //I Drafting History:  // No of the docadmin of the	_					Received By: nelsorp1			
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FE Sent For:

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# 2001 DRAFTING REQUEST

# Assembly Amendment (AA-ASA1-SB55)

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FE Sent For:				

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Reserve judge requirement (1999 AB 826)

This bill prohib is the appointment of any person as a reserve judge if that person was defeated at the most recent time that he or she sought election to a circuit court judgeship.

Fair employment (2001 AB 86)

Permitting an employer to reluse to employ or to terminate from employment an individual who as been convicted of a felony and who has not been pardoned.

Drug Dealer Liability (LRB 2602/P2)

Send to Creating liability for a person involved in the distribution, possession or sale of illegal drugs.

ex offen ers working with children (1999 AB 284)

sex offenders from working or volunteering with children and providing a penalty.

Cive forfeitures for criminal acts (1999 SB 78)

Elin inating recovery for personal injury for persons injured while involved in a felony.

# Justice

Attorney General Authority In Civil Rights Actions and Inquests (Comparative Dodument JFC/Gov. p. 482, #19)

Remove part of the state statute pertaining to 165.1 Civil rights enforcement. If any person whether or not acting under color of law, interferes with the exercise or enjoyr ent by any individual of a right secured by the conditiution or laws of the United States, or of a right secured by the constitution or laws of this state, the attorney general may bring an act on for injunction or other appropriate equitable relief to protect the peaceable exercise or enjoyment of the right secured. No Fiscal Effect.

- Corrections package agreed to by Kaufert, Huber and Coggs saved \$44 million GPR (Motion 1250)
- Corrections package passed out of JFC saved \$36.3 million GPR + \$10 million debt service =Total \$46.3 million

## ARC package:

Spends \$53,000

Saves \$ 16,033,400

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Date (time) needed

# ARC CAUCUS BUDGET AMENDMENT **FOR CAUCUS**

See form AMENDMENTS — COMPONENTS & ITEMS.

# CAUCUS AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1 TO 2001 SENATE BILL 55

>>FOR CAUCUS SUPERAMENDMENT — NOT FOR INTRODUCTION<<

At the locations indicated, amend the substitute amendment as follows:

#. Page 12/7, line 27: after that line inserts

(Insert 1217-25)

#. Page !?!?, line. Y .: after that line insert.

(insert 1219-4)

**#.** Page . . . . line . .

Rage.

Page. , line . . . :

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

AN ACT to create 893.575, 895.90, 895.91, 895.92, 895.93, 895.94 and 895.95 of the statutes; relating to: the liability of a person who is involved in the distribution, possession or sale of illegal drugs.

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a later version.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 893.575 of the statutes is created to read:

893.575 Actions concerning illegal drug use. (1) Except as otherwise provided in this section, an action under s. 895.92 shall be commenced within two years after the cause of action accrues or be barred. A cause of action under s. 895.92 accrues when a person who may recover has reason to know of the harm from illegal drug use that is the basis for the cause of action and has reason to know that the illegal drug use is the cause of the harm.

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(2<sup>1</sup>7-25)

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basis of an action brought under s. 895.92.

1	(2) For a plaintiff, the time limit under this section is tolled while the individual
2	potential plaintiff is incapacitated by the use of an illegal drug to the extent that the
3	individual cannot reasonably be expected to seek recovery under s. 895.92. For a
4	defendant, the time limit under this section is tolled until six months after the
5	individual potential defendant is convicted of a criminal drug offense.
·	****NOTE: Providing for the tolling of a time limit to begin action based on action affecting the defendant seems strange.
	The last sentence of this subsection seems to imply that if the potential defendant is never convicted the time limit is tolled indefinitely. OK?
6	(3) The time limit under this section for an action under s. 895.92 based on
7	participation in the illegal drug market that occurred prior to the effective date of
8	this subsection [revisor inserts date], does not begin to run until the effective date
9	of this subsection [revisor inserts date].
	****NOTE: Generally, all of the statutes of limitations are placed in chapter 898 of the statutes.
10	SECTION 2. 895.90 of the statutes is created to read:
11	895.90 Short title. Sections 895.90 to 895.95 shall be known as the "Drug
12	Dealer Liability Law." (b) 3891/2
13)	SECTION 3. 895.91 of the statutes is created to read:
14	<b>895.91 Definitions.</b> In ss. 895.90 to 895.95:
15	(1) "Illegal drug" means a controlled substance or controlled substance analog
16	whose distribution is a violation of s. 961.41.
17	(2) "Illegal drug market" means the support system of illegal drug related
18	operations, from production to retail sales, through which an illegal drug reaches the
19	user.

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- (4) "Level 1 offense" means possession of 7 grams or more, but less than 113 grams, or distribution of less than 28 grams of a specified illegal drug other than marijuana, or possession of 454 grams or more, but less than 1.8 kilograms, of marijuana, or possession of 25 plants or more, but less than 50 plants, containing tetrahydrocannabinols, or distribution of less than 454 grams of marijuana.
- (5) "Level 2 offense" means possession of 113 grams or more, but less than 227 grams, or distribution of 28 grams or more, but less than 56 grams, of a specified illegal drug other than marijuana, or possession of 1.8 kilograms or more, but less than 3.6 kilograms of marijuana, or possession of 50 plants or more, but less than 75 plants, containing tetrahydrocannabinols, or distribution of more than 454 grams, but less than 2.3 kilograms, of marijuana.
- (6) "Level 3 offense" means possession of 227 grams or more, but less than 454 grams, or distribution of 56 grams or more, but less than 113 grams, of a specified illegal drug other than marijuana, or possession of 3.6 kilograms or more, but less than 7.3 kilograms of marijuana, or possession of 75 plants or more, but less than 100 plants, containing tetrahydrocannabinols, or distribution of more than 2.3 kilograms, but less than 4.5 kilograms, of marijuana.
- (7) "Level 4 offense" means possession of 454 grams or more or distribution of 113 grams or more of a specified illegal drug other than marijuana, or possession of 7.3 kilograms or more of marijuana, or possession of 100 plants or more containing tetrahydrocannabinols, or distribution of 4.5 kilograms or more of marijuana.

\*\*\*\*Note: I used metric numbers, grams and kilograms, because our criminal drug statutes are based on metric numbers.

(8) "Marijuana" has the meaning given in s. 961.01 (14).

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- (9) "Participate in the illegal drug market" means to distribute, possess with an intent to distribute, commit an act intended to facilitate the marketing or distribution of, or agree to distribute, possess with an intent to distribute, or commit an act intended to facilitate the marketing and distribution of an illegal drug. "Participate in the illegal drug market" does not include the purchase or receipt of an illegal drug for personal use only.
- (10) "Period of illegal drug use" means, in relation to the individual drug user, the time of the individual's first use of an illegal drug to the accrual of the cause of action under s. 895.92. The period of illegal drug use is presumed to commence 2 years before the cause of action accrues unless the defendant proves otherwise by clear and convincing evidence.
- (11) "Place of illegal drug activity" means, in relation to the individual drug user and unless the defendant proves otherwise by clear and convincing evidence, each assembly district in which a claim is made that the individual possesses or uses an illegal drug or in which the individual resides, attends school, or is employed during the period of the individual's illegal drug use.
- (12) "Place of participation" means, in relation to a defendant in an action brought under s. 895.92, each assembly district in which the person participates in the illegal drug market or in which the person resides, attends school, or is employed during the period of the person's participation in the illegal drug market.

SECTION 2. 895.92 of the statutes is created to read:

895.92 Liability for participation in the illegal drug market. (1) A person who knowingly participates in the illegal drug market within this state is liable for civil damages as provided in this section. A person may recover damages under this section for injury resulting from an individual's use of an illegal drug.

	1	(2) A law enforcement officer or agency, the state, or a person acting at the
	2	direction of a law enforcement officer or agency or the state, is not liable for
1	3	participating in the illegal drug market, if the participation is in furtherance of an
	4	official investigation.
V	5	(3) One or more of the following persons may bring an action for damages
é	6	caused by an individual's use of an illegal drug:
ın-	<b>4</b> 7	(a) A parent, legal guardian, child, spouse, or sibling of the individual drug
719	8	user.
	9	(b) An individual who was exposed to an illegal drug in utero.
	10	(c) An employer of the individual drug user.
	11	(d) A medical facility, insurer, governmental entity, employer, or other entity
12 13	12	that funds a drug treatment program or employee assistance program for the
	individual drug user or that otherwise expended money on behalf of the individual	
	14	drug user.
	15	(e) A person injured as a result of the willful, reckless, or negligent actions of
à	16	an individual drug user.
	17	(4) A person entitled to bring an action under this section may seek damages
	18	from one or more of the following:
2	19	(a) A person who knowingly distributed, or knowingly participated in the chain
	20	of distribution of, an illegal drug that was used by the individual drug user.
	21	(b) A person who knowingly participated in the illegal drug market if all of the
	22	following apply:
	23	1. The place of illegal drug activity by the individual drug user is within the

illegal drug market target community of the person under s. 895.93 (2).

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- 2. The person's participation in the illegal drug market was connected with the same type of illegal drug used by the individual drug user.
- 3. The person participated in the illegal drug market at any time during the individual drug user's period of illegal drug use.
- (5) A person entitled to bring an action under this section may recover all of the following:
- (a) Economic damages, including the cost of treatment and rehabilitation, medical expenses, loss of economic or educational potential, loss of productivity, absenteeism, support expenses, accidents or injury, and any other pecuniary loss proximately caused by the illegal drug use.
- (b) Non-economic damages, including physical and emotional pain, suffering, physical impairment, emotional distress, mental anguish, disfigurement, loss of enjoyment, loss of companionship, services, and consortium, and other nonpecuniary losses proximately caused by an individual's use of an illegal drug.
  - (c) Exemplary damages.
  - (d) Reasonable attorney fees.
  - (e) Costs of the suit, including reasonable expenses for expert testimony.
- (6) (a) An individual drug user may not bring an action for damages under this section caused by the use of an illegal drug, except as provided in this subsection. An individual drug user may bring an action for damages caused by the use of an illegal drug only if all of the following conditions are met:
- 1. The individual personally discloses to law enforcement authorities, more than 6 months before filing the action, all of the information known to the individual regarding all that individual's sources of illegal drugs.

1	2. The individual has not used an illegal drug within the 6 months before filing
2	the action.
3	3. The individual continues to remain free of the use of an illegal drug
4	throughout the pendency of the action.
5	(b) A person entitled to bring an action under this subsection may seek
6	damages only from a person who distributed, or is in the chain of distribution of, an
7	illegal drug that was actually used by the individual drug user.
8	(c) A person entitled to bring an action under this subsection may recover only
9	the following damages:
10	1. Economic damages, including, but not limited to, the cost of treatment,
11	rehabilitation, and medical expenses, loss of economic or educational potential, loss
12	of productivity, absenteeism, accidents or injury, and any other pecuniary loss
13	proximately caused by the person's illegal drug use.
14	2. Reasonable attorney fees.
15	3. Costs of the suit, including reasonable expenses for expert testimony.
/16/	SECTION 5. 895.93 of the statutes is created to read:
17	895.93 Third party cases and target communities. (1) A third party may
18	not pay damages awarded under s. 895.92, or provide a defense or money for a
19	defense, on behalf of an insured under a contract of insurance or indemnification.
20	(2) A person whose participation in the illegal drug market constitutes the
21	following level of offense shall be considered to have the following illegal drug market
22	target community:
23	(a) For a level 1 offense, all assembly districts that comprise the person's place
24	of participation.

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- (b) For a level 2 offense, the target community described in par. (a) plus all assembly districts with a border contiguous to that target community.
- (c) For a level 3 offense, the target community described in par. (b) plus all assembly districts with a border contiguous to that target community.
  - (d) For a level 4 offense, the state.

SECTION 6. 895.94 of the statutes is created to read:

# 895.94 Joinder, responsibility, contribution, and standard of proof. (1) JOINDER OF PARTIES. (a) Two or more persons may join in one action under s. 895.92 as plaintiffs if their respective actions have at least one place of illegal drug activity in common and if any portion of the period of illegal drug use for one plaintiff overlaps with the period of illegal drug use for every other plaintiff.

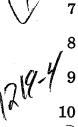
- (b) Two or more persons may be joined in one action under s. 895.92 as defendants if those persons are liable to at least one plaintiff.
- (c) A plaintiff need not be interested in obtaining and a defendant need not be interested in defending against all the relief demanded. Judgment may be given for one or more plaintiffs according to their respective rights to relief and against one or more defendants according to their respective liabilities.
- (2) COMPARATIVE RESPONSIBILITY. (a) Section 895.045 applies to an action under s. 895.92.
- (b) The burden of proving the comparative negligence of the plaintiff is on the defendant, which shall be shown by clear and convincing evidence.
- (c) Comparative negligence may not be attributed to a plaintiff who is not an individual drug user.
- (3) CONTRIBUTION AMONG AND RECOVERY FROM MULTIPLE DEFENDANTS. A person subject to liability under s. 895.92 has a right of action for contribution against

another person subject to liability under that section. Contribution may be enforced either in the original action or by a separate action brought for that purpose. A plaintiff may seek recovery in accordance with s. 895.92 and existing law against a person whom a defendant has asserted a right of contribution.

- (4) STANDARD OF PROOF: EFFECT OF CRIMINAL DRUG CONVICTION. (a) Proof of participation in the illegal drug market in an action brought under s. 895.92 shall be shown by clear and convincing evidence. Except as otherwise provided in ss. 895.91 to 895.95, other elements of the cause of action shall be shown by a preponderance of the evidence.
- (b) A person against whom recovery is sought who has a criminal conviction under ch. 961 or the Comprehensive Drug Abuse Prevention and Control Act of 1970, 21 USC 801 to 971, is estopped from denying participation in the illegal drug market. Such a conviction is also prima facie evidence of the person's participation in the illegal drug market during the two years preceding the date of an act giving rise to a conviction.
- (c) The absence of a criminal conviction described under par. (b) of a person against whom recovery is sought does not bar an action against that person.

SECTION 7. 895.95 of the statutes is created to read:

895.95 Attachment, execution, and stay. (1) Except as provided in sub. (3), a plaintiff under s. 895.92 may request an ex parte prejudgment attachment order from the court against all assets of a defendant sufficient to satisfy a potential award. If attachment is instituted, a defendant is entitled to an immediate hearing. Attachment may be lifted if the defendant demonstrates that the assets will be available for a potential award or if the defendant posts a bond sufficient to cover a potential award.



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(2) A person against whom a judgment has been rendered under s. 895.92 is not eligible to exempt any property, of whatever kind, from process to levy or process to execute on the judgment.

and the homestead exemption under s. 815.21 are no longer available in these cases?

- (3) Any assets sought to satisfy a judgment in an action under s. 895.92 that are named in a forfeiture action or that have been seized for forfeiture by any state or federal agency may not be used to satisfy a judgment unless and until the assets have been released following the conclusion of the forfeiture action or released by the agency that seized the assets.
- (4) The district attorney may represent the state or a political subdivision of the state in an action brought under s. 895.92.
- (5) On motion by a governmental agency involved in a drug investigation or prosecution, an action brought under s. 895.92 shall be stayed until the completion of the criminal investigation or prosecution that gave rise to the motion for a stay of the action.

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(END)

ARC:.....Raschka - AM1, Liability of drug dealers

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

# CAUCUS ASSEMBLY AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1, TO 2001 SENATE BILL 55

1. Page 1217, line 25: after that line insert:

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"Section 3862wg. 893.575 of the statutes is created to read:

893.575 Actions concerning illegal drug use. (1) Except as otherwise provided in this section, an action under s. 895.92 shall be commenced within two years after the cause of action accrues or be barred. A cause of action under s. 895.92 accrues when a person who may recover has reason to know of the harm from illegal drug use that is the basis for the cause of action and has reason to know that the illegal drug use is the cause of the harm.

- (2) For a plaintiff, the time limit under this section is tolled while the individual potential plaintiff is incapacitated by the use of an illegal drug to the extent that the individual cannot reasonably be expected to seek recovery under s. 895.92. For a defendant, the time limit under this section is tolled until six months after the individual potential defendant is convicted of a criminal drug offense.
- (3) The time limit under this section for an action under s. 895.92 based on participation in the illegal drug market that occurred prior to the effective date of this subsection .... [revisor inserts date], does not begin to run until the effective date of this subsection .... [revisor inserts date].".
  - 2. Page 1219, line 4: after that line insert:
  - "Section 3871g. 895.90 of the statutes is created to read:
- **895.90 Short title.** Sections 895.90 to 895.95 shall be known as the "Drug 13 Dealer Liability Law."
  - SECTION 3871j. 895.91 of the statutes is created to read:
- **895.91 Definitions.** In ss. 895.90 to 895.95:
  - (1) "Illegal drug" means a controlled substance or controlled substance analog whose distribution is a violation of s. 961.41.
  - (2) "Illegal drug market" means the support system of illegal drug related operations, from production to retail sales, through which an illegal drug reaches the user.
  - (3) "Individual drug user" means the individual whose illegal drug use is the basis of an action brought under s. 895.92.
  - (4) "Level 1 offense" means possession of 7 grams or more, but less than 113 grams, or distribution of less than 28 grams of a specified illegal drug other than

- marijuana, or possession of 454 grams or more, but less than 1.8 kilograms, of marijuana, or possession of 25 plants or more, but less than 50 plants, containing tetrahydrocannabinols, or distribution of less than 454 grams of marijuana.
- (5) "Level 2 offense" means possession of 113 grams or more, but less than 227 grams, or distribution of 28 grams or more, but less than 56 grams, of a specified illegal drug other than marijuana, or possession of 1.8 kilograms or more, but less than 3.6 kilograms of marijuana, or possession of 50 plants or more, but less than 75 plants, containing tetrahydrocannabinols, or distribution of more than 454 grams, but less than 2.3 kilograms, of marijuana.
- (6) "Level 3 offense" means possession of 227 grams or more, but less than 454 grams, or distribution of 56 grams or more, but less than 113 grams, of a specified illegal drug other than marijuana, or possession of 3.6 kilograms or more, but less than 7.3 kilograms of marijuana, or possession of 75 plants or more, but less than 100 plants, containing tetrahydrocannabinols, or distribution of more than 2.3 kilograms, but less than 4.5 kilograms, of marijuana.
- (7) "Level 4 offense" means possession of 454 grams or more or distribution of 113 grams or more of a specified illegal drug other than marijuana, or possession of 7.3 kilograms or more of marijuana, or possession of 100 plants or more containing tetrahydrocannabinols, or distribution of 4.5 kilograms or more of marijuana.
  - (8) "Marijuana" has the meaning given in s. 961.01 (14).
- (9) "Participate in the illegal drug market" means to distribute, possess with an intent to distribute, commit an act intended to facilitate the marketing or distribution of, or agree to distribute, possess with an intent to distribute, or commit an act intended to facilitate the marketing and distribution of an illegal drug.

- "Participate in the illegal drug market" does not include the purchase or receipt of an illegal drug for personal use only.
- (10) "Period of illegal drug use" means, in relation to the individual drug user, the time of the individual's first use of an illegal drug to the accrual of the cause of action under s. 895.92. The period of illegal drug use is presumed to commence 2 years before the cause of action accrues unless the defendant proves otherwise by clear and convincing evidence.
- (11) "Place of illegal drug activity" means, in relation to the individual drug user and unless the defendant proves otherwise by clear and convincing evidence, each assembly district in which a claim is made that the individual possesses or uses an illegal drug or in which the individual resides, attends school, or is employed during the period of the individual's illegal drug use.
- (12) "Place of participation" means, in relation to a defendant in an action brought under s. 895.92, each assembly district in which the person participates in the illegal drug market or in which the person resides, attends school, or is employed during the period of the person's participation in the illegal drug market.

SECTION 3871k. 895.92 of the statutes is created to read:

- 895.92 Liability for participation in the illegal drug market. (1) A person who knowingly participates in the illegal drug market within this state is liable for civil damages as provided in this section. A person may recover damages under this section for injury resulting from an individual's use of an illegal drug.
- (2) A law enforcement officer or agency, the state, or a person acting at the direction of a law enforcement officer or agency or the state, is not liable for participating in the illegal drug market, if the participation is in furtherance of an official investigation.

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1	(3) One or more of the following persons may bring an action for damages
2	caused by an individual's use of an illegal drug:
3	(a) A parent, legal guardian, child, spouse, or sibling of the individual drug
4	user.
5	(b) An individual who was exposed to an illegal drug in utero.
6	(c) An employer of the individual drug user.
7	(d) A medical facility, insurer, governmental entity, employer, or other entity
8	that funds a drug treatment program or employee assistance program for the
9	individual drug user or that otherwise expended money on behalf of the individual
10	drug user.
11	(e) A person injured as a result of the willful, reckless, or negligent actions of
12	an individual drug user.
13	(4) A person entitled to bring an action under this section may seek damages
14	from one or more of the following:
15	(a) A person who knowingly distributed, or knowingly participated in the chain
16	of distribution of, an illegal drug that was used by the individual drug user.
17	(b) A person who knowingly participated in the illegal drug market if all of the
18	following apply:
19	1. The place of illegal drug activity by the individual drug user is within the
20	illegal drug market target community of the person under s. 895.93 (2).
21	2. The person's participation in the illegal drug market was connected with the
22	same type of illegal drug used by the individual drug user.

3. The person participated in the illegal drug market at any time during the

individual drug user's period of illegal drug use.

- (5) A person entitled to bring an action under this section may recover all of the following:
  - (a) Economic damages, including the cost of treatment and rehabilitation, medical expenses, loss of economic or educational potential, loss of productivity, absenteeism, support expenses, accidents or injury, and any other pecuniary loss proximately caused by the illegal drug use.
- (b) Non-economic damages, including physical and emotional pain, suffering, physical impairment, emotional distress, mental anguish, disfigurement, loss of enjoyment, loss of companionship, services, and consortium, and other nonpecuniary losses proximately caused by an individual's use of an illegal drug.
  - (c) Exemplary damages.
  - (d) Reasonable attorney fees.
  - (e) Costs of the suit, including reasonable expenses for expert testimony.
- (6) (a) An individual drug user may not bring an action for damages under this section caused by the use of an illegal drug, except as provided in this subsection. An individual drug user may bring an action for damages caused by the use of an illegal drug only if all of the following conditions are met:
- 1. The individual personally discloses to law enforcement authorities, more than 6 months before filing the action, all of the information known to the individual regarding all that individual's sources of illegal drugs.
- 2. The individual has not used an illegal drug within the 6 months before filing the action.
- 23 3. The individual continues to remain free of the use of an illegal drug 24 throughout the pendency of the action.

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1	(b) A person entitled to bring an action under this subsection may seek
2	damages only from a person who distributed, or is in the chain of distribution of, an
3	illegal drug that was actually used by the individual drug user.
4	(c) A person entitled to bring an action under this subsection may recover only
5	the following damages:
6	1. Economic damages, including, but not limited to, the cost of treatment,
7	rehabilitation, and medical expenses, loss of economic or educational potential, loss
8	of productivity, absenteeism, accidents or injury, and any other pecuniary loss
9	proximately caused by the person's illegal drug use.
10	2. Reasonable attorney fees.
11	3. Costs of the suit, including reasonable expenses for expert testimony.
12	SECTION 3871m. 895.93 of the statutes is created to read:
13	895.93 Third party cases and target communities. (1) A third party may
14	not pay damages awarded under s. 895.92, or provide a defense or money for a
15	defense, on behalf of an insured under a contract of insurance or indemnification.
16	(2) A person whose participation in the illegal drug market constitutes the
17	following level of offense shall be considered to have the following illegal drug market
18	target community:
19	(a) For a level 1 offense, all assembly districts that comprise the person's place
20	of participation.
21	(b) For a level 2 offense, the target community described in par. (a) plus all
22	assembly districts with a border contiguous to that target community.
23	(c) For a level 3 offense, the target community described in par. (b) plus all

assembly districts with a border contiguous to that target community.

(d) For a level 4 offense, the state.

Section 3871p. 895.94 of the statutes is created to read:

895.94 Joinder, responsibility, contribution, and standard of proof. (1)
JOINDER OF PARTIES. (a) Two or more persons may join in one action under s. 895.92
as plaintiffs if their respective actions have at least one place of illegal drug activity
in common and if any portion of the period of illegal drug use for one plaintiff overlaps
with the period of illegal drug use for every other plaintiff.

- (b) Two or more persons may be joined in one action under s. 895.92 as defendants if those persons are liable to at least one plaintiff.
- (c) A plaintiff need not be interested in obtaining and a defendant need not be interested in defending against all the relief demanded. Judgment may be given for one or more plaintiffs according to their respective rights to relief and against one or more defendants according to their respective liabilities.
- (2) COMPARATIVE RESPONSIBILITY. (a) Section 895.045 applies to an action under s. 895.92.
- (b) The burden of proving the comparative negligence of the plaintiff is on the defendant, which shall be shown by clear and convincing evidence.
- (c) Comparative negligence may not be attributed to a plaintiff who is not an individual drug user.
- (3) Contribution among and recovery from multiple defendants. A person subject to liability under s. 895.92 has a right of action for contribution against another person subject to liability under that section. Contribution may be enforced either in the original action or by a separate action brought for that purpose. A plaintiff may seek recovery in accordance with s. 895.92 and existing law against a person whom a defendant has asserted a right of contribution.

- (4) STANDARD OF PROOF: EFFECT OF CRIMINAL DRUG CONVICTION. (a) Proof of participation in the illegal drug market in an action brought under s. 895.92 shall be shown by clear and convincing evidence. Except as otherwise provided in ss. 895.91 to 895.95, other elements of the cause of action shall be shown by a preponderance of the evidence.
- (b) A person against whom recovery is sought who has a criminal conviction under ch. 961 or 21 USC 801 to 971, is estopped from denying participation in the illegal drug market. Such a conviction is also prima facie evidence of the person's participation in the illegal drug market during the two years preceding the date of an act giving rise to a conviction.
- (c) The absence of a criminal conviction described under par. (b) of a person against whom recovery is sought does not bar an action against that person.

**SECTION 3871r.** 895.95 of the statutes is created to read:

- 895.95 Attachment, execution, and stay. (1) Except as provided in sub. (3), a plaintiff under s. 895.92 may request an ex parte prejudgment attachment order from the court against all assets of a defendant sufficient to satisfy a potential award. If attachment is instituted, a defendant is entitled to an immediate hearing. Attachment may be lifted if the defendant demonstrates that the assets will be available for a potential award or if the defendant posts a bond sufficient to cover a potential award.
- (2) A person against whom a judgment has been rendered under s. 895.92 is not eligible to exempt any property, of whatever kind, from process to levy or process to execute on the judgment.
- (3) Any assets sought to satisfy a judgment in an action under s. 895.92 that are named in a forfeiture action or that have been seized for forfeiture by any state

- or federal agency may not be used to satisfy a judgment unless and until the assets have been released following the conclusion of the forfeiture action or released by the agency that seized the assets.
- (4) The district attorney may represent the state or a political subdivision of the state in an action brought under s. 895.92.
- (5) On motion by a governmental agency involved in a drug investigation or prosecution, an action brought under s. 895.92 shall be stayed until the completion of the criminal investigation or prosecution that gave rise to the motion for a stay of the action."

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